# PROPERTY TAX AND LEVY CYCLES

Kristy Stoicoiu, Treasurer/CFO



### PROPERTY TAX 101

- Property tax is the predominant method communities use to raise additional revenues in Ohio. Property tax comes in two forms:
  - Real Property tax This is a tax levied on land and buildings located within the school district. Private individuals, businesses and public utilities that own land and buildings pay this tax.
  - Tangible Personal Property This is a tax levied on furniture, fixtures, machinery, equipment and inventory owned by business.

#### PROPERTY TAX 101

- There are two "classes" of Real Property
  - Residential & Agricultural (Class 1)
  - Commercial and industrial (Class 2)
- There are two "types" of Tangible Personal Property
  - General business (which is no longer taxable)
  - Public utility

## TYPES OF LEVIES

- Operating Levy
  - For day-to-day operating expenses
  - Expressed in mills
  - For a specified period of time or for a continuing period of time
- Emergency Levy
  - For day-to-day operating expenses
  - Expressed in dollars
  - Must generate a fixed dollar amount each year it is in effect
  - Cannot exceed a period of 10 years

## TYPES OF LEVIES

- Permanent Improvement Levy
  - Cannot be used for daily operations
  - For improvements with an expected life of 5 years or more
  - Expressed in mills
- Bond Levy
  - Cannot be used for daily operations
  - For buildings, building improvements or land acquisition
  - Debt charges are paid on outstanding debt
  - Expressed in mills

#### PROPERTY TAX RATES



- There are two different ways tax levies can be implemented: Unvoted millage or inside millage and voted millage or outside millage
  - Inside millage (unvoted)
    - Approved by the county budget commission, but cannot exceed 10 mills or 1% (a mill is 0.1 percent) for any taxpayer
    - Schools generally receive 4 to 6 mills
    - Inside millage is not subject to reduction factors
  - Outside millage (voted)
    - Voted millage (outside millage) is approved by a popular vote
    - For voted levies, the purpose determines whether tax reduction factors apply

#### PROPERTY TAX RATES



- There are three different tax rates for each levy that is in effect
  - The voted rate at which the levy was originally enacted, which is the rate that is always applied to tangible property
  - The effective tax rate for Class 1 real property, which is the rate calculated after application of Class 1 reduction factors
  - The effective tax rate for Class 2 real property, which is the rate calculated after application of Class 2 reduction factors

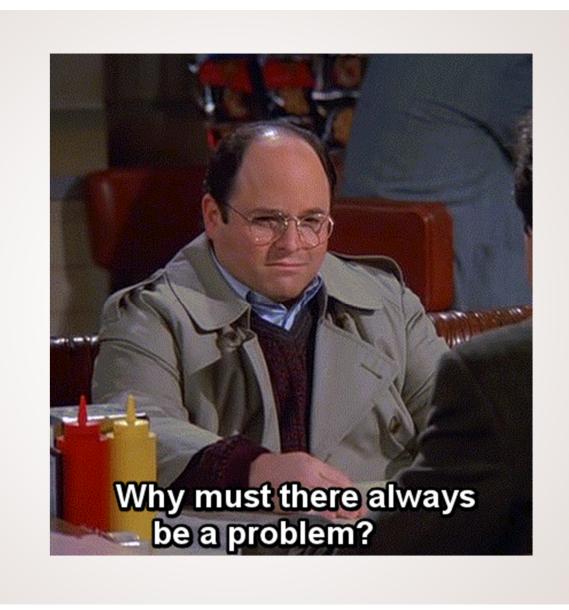
#### PROPERTY TAX CREDITS

- There are two major forms of tax credits property owners receive: Rollback and Homestead
  - Rollback
    - 10 percent property tax rollback for all residential and business real estate
    - In 1979, an additional 2.5 percent rollback was enacted for owner occupied homes
  - Homestead
    - Available for qualifying taxpayers
    - Eligible homeowners receive an exemption on the first \$26,200 - \$78,500 of appraised value from taxation for a single family home

## PROPERTY TAX CREDITS



- Beginning in tax year 2013, the State of Ohio enacted House Bill 59 (HB 59)
- This affected changes to the state reimbursement of the rollback exemption whereby any new levies voted will no longer be reimbursed by the state but paid directly by the real estate owners
- Any levies approved prior to 2013 will still have the rollback exemption paid for by the state



## HOUSE BILL 920



- Enacted in 1976
- Every three years the value of taxable property in the school district is determined by the county auditor.
- If property values increase, the auditor cuts the school tax rate so schools do not receive more money. This is called the EFFECTIVE TAX RATE. As inflation drives up the value of property, H.B. 920 prevents schools from collecting more money.
- The opposite occurs when property valuations decrease, the effective tax rate may increase to collect the original amount of tax passed by the voters.
- This effectively freezes all voted real property millage at the dollar amount collected the first year the millage went into effect
- The inside mills are not affected by the House Bill 920 credit, so a small amount of additional revenue is gained as property values increase
- Does not apply to new construction or improvements to real property
- For school districts, simply keeping up with day-to-day cost increases is impossible under H.B. 920 and the main reason for their return to taxpayers for additional revenue every few years.

## HOUSE BILL 920



- For Example: Assume that four people sitting around a table represents the taxpayer in a community, and they have voted to tax (levy) themselves \$100. Each person therefore has a \$25 tax bill.
- The following year, another person moves into the community. The \$100 tax is now divided among five people, resulting in a lower \$20 tax bill for each person. The school still collects the same \$100 as voted in by the community.
- The exact opposite occurs when the school district's tax base decreases. As the tax base decreases the millage rate increases for the community in order to keep the voted amount to be collected the same over the life of the levy. In this example, the tax bill increased to \$33 from its original amount, \$25.



### 20-MILL FLOOR FOR SCHOOL DISTRICTS

- Only current expense millage (inside or outside) counts toward the 20-mill floor
- The calculation excludes
  - Bonds, permanent improvement levies, and emergency levies.
- The 20-mill floor essentially prevents further reduction of tax rates once it is reached
- Once a district reaches the 20-mill floor, it receives full growth on those 20 mills
  - i.e., H.B. 920's tax reduction factors do not apply
- A district at the floor that has values decline will come off the 20-mill floor
- Getting to the floor creates growth in real property taxes from reappraisal on all 20 mills



## PROPERTY TAX CALCULATION

- Local property tax rates are always computed in mills. One mill costs the property owner \$1.00 for every \$1,000 of assessed valuation each year.
- Residential taxes are calculated by multiplying the market value of a homeowner's property by the assessed valuations rate of 35 percent and then the effective millage rate of the school district
- For example, if a home has a fair market value of \$100,000, the homeowner will pay taxes on the \$35,000 assessed value. The millage rate determines the amount of taxes, and then the rollback factor is applied.



## CURRENT TAX RATES - CFCSD

CUYAHOGA FALLS CITY SCHOOL DISTRICT - TAX YEAR 2023										
					LEVY TERM		LAST		COLLECTION	
	VOTED	EFFECTIVE		AMOUNT	NUMBER OF	ORIGINALLY	<b>RENEWED</b>	TAX YEAR	YEAR	
CURRENT LEVY	MILLAGE 🔼	MILLAGE 🔼	G	ENERATE[	YEARS 🗷	APPROVED DA	DATE 🚽	BEGINS/ENI	BEGINS/ENDS	
GENERAL OPERATING - INSIDE MILLAGE	N/A	4.900000	\$	5,459,176	INSIDE MILLAGE	N/A	N/A	N/A	N/A	
GENERAL OPERATING - 76A	31.80	5.153254	\$	6,984,506	CONTINUING	1976	N/A	1976	1977	
GENERAL OPERATING - 83A	6.76	1.821948	\$	2,338,700	CONTINUING	11/8/1983	N/A	1983	1984	
GENERAL OPERATING - 98A	3.00	1.556499	\$	1,920,190	CONTINUING	11/3/1998	N/A	1998	1999	
GENERAL OPERATING - 22R	4.75	2.782118	\$	3,329,019	CONTINUING	11/5/2002	5/3/2022	2022	2023	
PERMANENT IMPROVEMENT - 19A	0.50	0.337808	\$	391,280	CONTINUING	11/5/2019	N/A	2019	2020	
BOND - 19A	5.33	3.100000	\$	3,453,765	36	11/5/2019	N/A	2019/2054	2020/2055	
GENERAL OPERATING - 19A	4.00	2.702460	\$	3,130,239	10	11/5/2019	N/A	2019/2028	2020/2029	
GENERAL OPERATING - 20R	7.90	4.925642	\$	5,808,022	5	5/3/2005	11/3/2020	2020/2024	2021/2025	
GENERAL OPERATING - 21R	9.97	6.216285	\$	7,329,870	5	2/5/1991	11/2/2021	2021/2025	2022/2026	
GENERAL EMERGENCY - 22R*	4.81	3.330000	\$	3,710,012	5	11/7/2017	11/8/2022	2022/2026	2023/2027	
TOTALS	78.82	36.8260140	\$	43,854,779						
SUBJECT TO 20 MILL FLOOR 30.0582060										
* AN EMERGENCY LEVY IS APPROVED FOR A SPECIFIC DOLLAR AMOUNT NOT MILLAGE. THIS LEVY WAS APPROVED FOR \$3,600,000										

## PROPERTY VALUATION - CFCSD

CHVAHO	CAFALIC	CITY CCUA	OL DICTRICT
CUYAHU	GA FALLS	CITY SCHO	OL DISTRICT

									TOTAL		
				TOTAL	SUBJECT TO		TOTAL RES/AG		PUBLIC		
				<b>EFFECTIVE</b>	20 MILL	AMOUNT	PROPERTY	TOTAL OTHER	UTILITY		% INCREASE OR
TAX YEAR	VOTED MILLS	INSIDE MILLS	TOTAL MILLS	MILLS	FLOOR	GENERATED	VALUATION	VALUE	VALUE	TOTAL VALUE	DECREASE
2014*	65.62	4.90	70.52	41.762238	40.882238	\$ 31,278,890	\$ 562,154,970	\$159,117,710	\$4,089,820	\$ 725,362,500	
2015	65.62	4.90	70.52	41.730367	40.900367	\$ 31,644,818	\$ 562,016,390	\$167,204,480	\$4,201,890	\$ 733,422,760	1.11%
2016	65.62	4.90	70.52	41.785562	40.915562	\$ 31,521,228	\$ 562,267,540	\$160,885,670	\$4,461,270	\$ 727,614,480	-0.79%
2017*	70.43	4.90	75.33	43.670162	38.090162	\$ 34,857,864	\$ 610,557,190	\$154,937,040	\$4,624,870	\$ 770,119,100	5.84%
2018	68.99	4.90	73.89	42.944156	38.134156	\$ 34,591,105	\$ 610,049,250	\$155,900,610	\$4,712,830	\$ 770,662,690	0.07%
2019	78.82	4.90	83.72	52.767397	37.358900	\$ 42,231,504	\$ 610,291,230	\$ 156,334,850	\$5,242,790	\$ 771,868,870	0.16%
2020*	78.82	4.90	83.72	47.213766	37.900654	\$ 42,981,143	\$ 689,137,660	\$182,853,210	\$6,086,110	\$ 878,076,980	13.76%
2021	78.82	4.90	83.72	47.348043	37.934477	\$ 43,093,070	\$ 689,138,730	\$ 181,893,850	\$6,726,570	\$ 877,759,150	-0.04%
2022	78.82	4.90	83.72	47.374326	37.901207	\$ 43,376,882	\$ 692,392,320	\$180,777,400	\$7,908,970	\$ 881,078,690	0.38%
2023*	78.82	4.90	83.72	36.826014	30.058206	\$ 43,854,779	\$ 908,881,660	\$196,776,270	\$8,687,730	\$1,114,345,660	26.48%

\*2014 and 2020 were sexennial reappraisal years. 2017 and 2023 were triennial update years.

## INCREASE IN PROPERTY TAX VALUATION

	DISTRICT VALUATION				
TAX YEAR	2022 2023			2023	
% INCREASE		26.48%			
TOTAL VOTED MILLS		75.00		75.00	
TOTAL EFFECTIVE MILLS		45.39890		35.89550	
TOTAL PROPERTY VALUATION	\$	881,078,690	\$	1,114,345,660	
ASSESSED VALUE 35%	\$	308,377,542	\$	390,020,981	
TOTAL TAX	\$	40,000,000	\$	40,000,000	

	TAXPAYER #1		TAXPAYER #2		TAXPA	YER #3
TAX YEAR	2022	2023	2022	2023	2022	2023
% INCREASE	30%		26.48%		25%	
TOTAL VOTED MILLS	75.00	75.00	75.00	75.00	75.00	75.00
TOTAL EFFECTIVE MILLS	45.39890	35.89550	45.39890	35.89550	45.39890	35.89550
TOTAL PROPERTY VALUATION	\$ 100,000	\$ 130,000	\$ 100,000	\$ 126,475	\$ 100,000	\$ 125,000
ASSESSED VALUE 35%	\$ 35,000	\$ 45,500	\$ 35,000	\$ 44,266	\$ 35,000	\$ 43,750
TOTAL TAX	\$1,588.96	\$1,633.25	\$1,588.96	\$1,588.96	\$1,588.96	\$1,570.43
DIFFERENCE		\$ 44.28		\$ -		\$ (18.53)

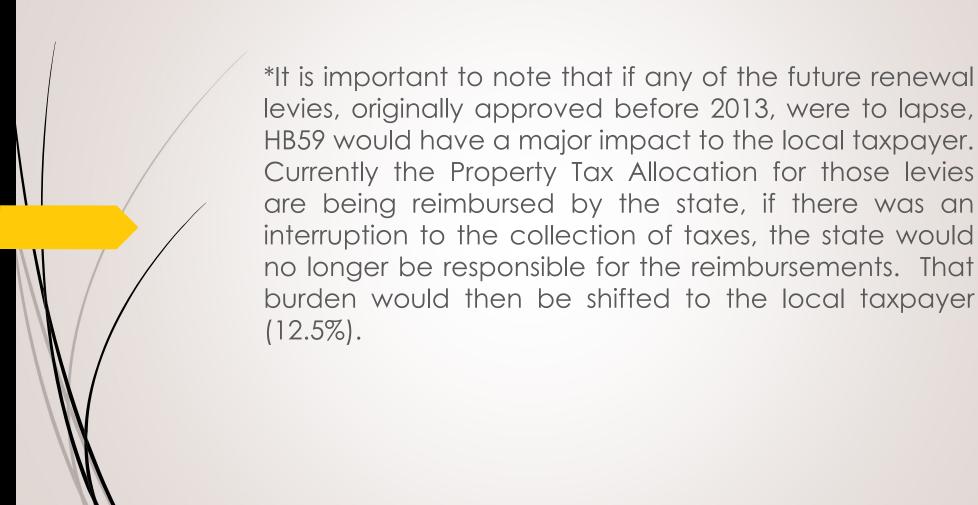
## DECREASE IN PROPERTY TAX VALUATION

	DISTRICT VALUATION					
TAX YEAR		2022	2023			
% DECREASE		-26	5.48%			
TOTAL VOTED MILLS		75.00		75.00		
TOTAL EFFECTIVE MILLS		45.39890		61.74634		
TOTAL PROPERTY VALUATION	\$	881,078,690	\$	647,811,720		
ASSESSED VALUE 35%	\$	308,377,542	\$	226,734,102		
TOTAL TAX	\$	40,000,000	\$	40,000,000		

	TAXPAYER #1		TAXPAYER #2		TAXPAYER #3	
TAX YEAR	2022 2023		2022	2023	2022	2023
% DECREASE	-30.00%		-26.48%		-25.00%	
TOTAL VOTED MILLS	75.00	75.00	75.00	75.00	75.00	75.00
TOTAL EFFECTIVE MILLS	45.39890	61.74634	45.40	61.75	45.39890	61.74634
TOTAL PROPERTY VALUATION	\$ 100,000	\$ 70,000	\$ 100,000	\$ 73,525	\$ 100,000	\$ 75,000
ASSESSED VALUE 35%	\$ 35,000	\$ 24,500	\$ 35,000	\$ 25,734	\$ 35,000	\$ 26,250
TOTAL TAX	\$1,588.96	\$1,512.79	\$1,588.96	\$1,588.96	\$1,588.96	\$1,620.84
DIFFERENCE		\$ (76.18)		\$ -		\$ 31.88



## FUTURE RENEWAL LEVY OPTIONS



### FUTURE RENEWAL LEVY OPTIONS

- 7.90 mill General Operating Levy\*
  - If not passed by November 2025 there will be an interruption to tax collections beginning January 2026
  - Options Available
    - November 2024 May 2025 November 2025
    - Five Years or Continuing Period of Time
- 9.97 mill General Operating Levy\*
  - If not passed by November 2026 there will be an interruption to tax collections beginning January 2027
  - Options Available
    - November 2025 May 2026 November 2026
    - Five Years or Continuing Period of Time

### FUTURE RENEWAL LEVY OPTIONS

- \$3,600,000 General Emergency Levy
  - If not passed by November 2027 there will be an interruption to tax collections beginning January 2028
  - Options Available
    - November 2026 May 2027 November 2027
    - Emergency Levies are limited operating levies and have a maximum of ten years
- 4.00 mill General Operating Levy
  - If not passed by November 2029 there will be an interruption to tax collections beginning January 2030
  - Options Available
    - November 2028 March 2029 November 2029
    - Five Years or Continuing Period of Time\*\*

